

November 3, 2016

Citizen Suit Coordinator
Department of Justice, ENRD
Law and Policy Section
P.O. Box 7415
Ben Franklin Station
Washington, DC 20044-7415
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Gina McCarthy, Administrator
U.S. Environmental Protection Agency
Office of the Administrator, Mail Code 1101A
1200 Pennsylvania Avenue NW
Washington, DC 20460

Sent via Certified Mail and Electronic Mail

Re: Consent Decree – San Francisco Baykeeper v. Asphalt Shingle Recyclers, LLC (Civil Case No. 16-cv-04371-JCS)

Dear Citizen Suit Coordinator and Administrator McCarthy:

Attached as Exhibit A, please find a copy of a [Proposed] Consent Decree between San Francisco Baykeeper ("Baykeeper") and Asphalt Shingle Rec yelers, LLC ("ASR") resolving Baykeeper's claims against ASR for Clean Water Act violations (San Francisco Baykeeper v. Asphalt Shingle Recyclers, LLC, Civil Case No. 16-cv-04371-JC\$). The [Proposed] Consent Decree requires ASR to improve its housekeeping, modify the existing treat ment units, closely monitor its stormwater discharges, and take further measures if its polluion discharges continue to exceed numeric action levels in the California General Industrial Stormva ter Permit and/or water quality standards.

If you have any questions or comments concerning the terms of the [Proposed] Consent Decree, please contact me at (510) 735-9700 x110 or nicole@baykeeper.org.

Sincerely,

Nicole: C. Sasaki Associate Attorney

Mrede Opala

San Francisco Baykeeper



Baykeeper v. Asphalt Shingle Recyclers – Notice to DOJ November 3, 2016 Page 2 of 2

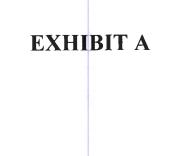
Cc:

Alexis Strauss, Acting Regional Administrator EPA Region 9 75 Hawthorne Street San Francisco, California 94105

Cc via Electronic Mail:

Joshua Fookes, Asphalt Shingle Recyclers, LLC Email: joshfookes@gmail.com

Michael V. Brady, Brady & Vinding Email: mbrady@bradyvinding.com



1 2 3 4 5 6 7	Erica A. Maharg (Bar No. 279396) Nicole C. Sasaki (Bar No. 298736) SAN FRANCISCO BAYKEEPER 1736 Franklin Street, Suite 800 Oakland, California 94612 Telephone: (510) 735-9700 Facsimile: (510) 735-9160 Email: erica@baykeeper.org Email: nicole@baykeeper.org Attorneys for Plaintiff SAN FRANCISCO BAYKEEPER						
8	UNITED STATES	DISTRICT COURT					
9	NORTHERN DISTRICT OF CALIFORNIA						
10	SAN FRANC	ISCO DIVISION					
11	SAN FRANCISCO BAYKEEPER, a California	Case No.: 16-cv-04371-JCS					
12	non-profit corporation,	[PROPOSED] CONSENT DECREE					
13	Plaintiff,	(Federal Water Pollution Control Act,					
14	V.	33 U.S.C. §§ 1251 et seq.)					
15	ASPHALT SHINGLE RECYCLERS, LLC,						
16							
17	Defendant.						
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Case No. 16-cv-04371-JCS

CONSENT DECREE

CONSENT DECREE

WHEREAS, San Francisco Baykeeper, Inc. ("Baykeeper") is a non-profit public benefit corporation dedicated to the preservation, protection, and defense of the environment, wildlife, and natural resources of the San Francisco Bay watershed;

WHEREAS, Asphalt Shingle Recyclers, LLC ("ASR") operates a materials recycling facility located at 5900 Coliseum Way, Oakland, California (the "Facility");

WHEREAS, Baykeeper and ASR are collectively referred to herein as the "Parties";

WHEREAS, stormwater discharges associated with industrial activity at the Facility are regulated pursuant to the National Pollutant Discharge Elimination System ("NPDES") General Permit No. CAS000001 [State Water Resources Control Board], Water Quality Order No. 2014-57-DWQ (hereinafter "Industrial Stormwater Permit"), issued pursuant to Section 402 of the Federal Water Pollution Control Act (the "Clean Water Act" or "Act"), 33 U.S.C. § 1342. These industrial activities include, *inter alia*, the receiving and recycling construction and demolition ("C&D") materials, such as asphalt shingles, concrete, brick, rock, dirt, and green waste; and vehicle fueling and maintenance;

WHEREAS, the Industrial Stormwater Permit includes the following requirements for all permittees, including ASR: (1) develop and implement a stormwater pollution prevention plan ("SWPPP"), (2) control pollutant discharges using, as appropriate, best available technology economically achievable ("BAT") or best conventional pollutant control technology ("BCT") to prevent or reduce pollutants, (3) implement BAT and BCT through the development and application of Best Management Practices ("BMPs"), which must be included and updated in the SWPPP, and (4) when necessary, implement additional BMPs to prevent or reduce any pollutants that are causing or contributing to any exceedance of water quality standards;

WHEREAS, on May 10, 2016, Baykeeper served ASR, the Administrator of the U.S. Environmental Protection Agency ("EPA"), the Executive Director of the State Water Resources Control Board ("State Water Board"), the Executive Officer of the Regional Water Quality Control Board, San Francisco Bay Region ("Regional Water Board"), and the Regional Administrator of EPA Region IX, with a notice of intent to file suit ("60-Day Notice") under Section 505(b)(1)(a) of the Clean Water Act, 33 U.S.C. § 1365(b)(1)(A), alleging violations of the Act and the Industrial Stormwater

Permit and its previous version, Water Quality Order No. 92-12-DWQ (as amended by Water Quality Order 97-03-DWQ), at the Facility;

WHEREAS, on August 3, 2016, Baykeeper filed a complaint alleging certain violations of the Act and the Industrial Stormwater Permit and its previous version, Water Quality Order No. 92-12-DWQ (as amended by Water Quality Order 97-03-DWQ), at the Facility ("Complaint");

WHEREAS, ASR denies all allegations and claims contained in the Complaint and reserves all rights and defenses with respect to such allegations and claims;

WHEREAS, the Parties believe it is in their mutual interest and choose to resolve in full Baykeeper's allegations in the 60-Day Notice and Complaint through settlement and avoid the cost and uncertainties of further litigation;

NOW THEREFORE IT IS HEREBY STIPULATED BETWEEN THE SETTLING PARTIES, AND ORDERED AND DECREED BY THE COURT, AS FOLLOWS:

I. OBJECTIVES

1. It is the express purpose of the Parties to further the objectives set forth in the Clean Water Act, 33 U.S.C. §§ 1251 et seq., and to resolve those issues alleged by Baykeeper in its 60-Day Notice and Complaint. In light of these objectives and as set forth fully below, ASR agrees to comply with the provisions of this Consent Decree and to comply with the Industrial Stormwater Permit and all applicable provisions of the Clean Water Act.

II. TERM OF CONSENT DECREE

- 2. **Effective Date**: The Effective Date of this Consent Decree shall be the last day for the U.S. Department of Justice to provide comment on this Consent Decree pursuant to Clean Water Act Section 505(c)(3), 33 U.S.C. § 1365(c)(3), i.e., the 45th day following the U.S. Department of Justice's receipt of the Consent Decree.
- 3. **Term of Consent Decree**: This Consent Decree shall continue in effect until September 30, 2019 (the "Term"), at which time the Consent Decree, and all obligations under it, shall automatically terminate, unless one of the Parties has invoked Dispute Resolution in accordance with Paragraph 28.
- 4. **Early Termination**: If ASR should cease industrial operations at the site and file a Notice of Termination ("NOT") under the Industrial Stormwater Permit prior to the termination date of this

Consent Decree, ASR shall send Baykeeper a copy of the proposed NOT concurrent with its submittal to the Regional Water Board. Within ten (10) days of the Regional Water Board's approval of the NOT, ASR shall notify Baykeeper in writing of the approval and remit all outstanding payments, including stipulated payments, to Baykeeper. In the event a new successor or assign continues industrial operations at the site and assumes responsibility for implementation of this Consent Decree pursuant to Paragraph 47, ASR shall notify Baykeeper within ten (10) days of the transition.

III. BEST MANAGEMENT PRACTICES

- 5. In order to further reduce or prevent pollutants associated with industrial activity from discharging via stormwater to the waters of the United States, ASR shall implement additional appropriate structural and non-structural best management practices ("BMPs") to, at a minimum, comply with the requirements of the Industrial Stormwater Permit.
- 6. **Site Map**: Within thirty (30) days of the Effective Date, ASR shall update the Site Map included in the Facility SWPPP to comply with the Industrial Stormwater Permit, Section X.E. Specifically, the Site Map shall clearly denote the following: (a) the topography and the direction of stormwater flow for each drainage area of the Facility, (b) property boundaries, (c) known or suspected drop inlets. (d) ground type (pervious or impervious), (e) berns and the materials they are composed of, (f) any permanent structures and features, (g) discharge points, (h) sampling points, and (i) all other physical structures or items relevant under the Industrial S tormwater Permit and this Consent Decree. During the term of the Consent Decree, if ASR makes significant changes to the Facility, such as moving a discharge or sampling point, modifying the topography of the site so as to change a drainage area, or removing or adding structural BMPs, ASR shall update the SWPPP within forty-five (45) days, submit the revised SWPPP to Baykeeper, and upload he revised SWPPP to the Storm Water Multiple Application and Report Tracking System ("SNA RTS"), consistent with the requirements of Paragraph 11.
- 7. Non-Structural Best Management Practices. Beginning on the Effective Date, unless otherwise stated, ASR shall implement the follow/ing non-structural BMPs:

i. <u>Storm Drain Inlet/Catch Basin Inspections:</u> Within thirty (30) days of the Effective Date and between September 1 and October 1 of each subsequent year, ASR shall inspect any storm drain inlets, catch basins, discharge and sampling points, filtration/treatment devices, and other BMPs in place at the Facility. ASR shall promptly clean, as needed, each drain inlet, catch basin, discharge and sampling point, filtration/treatment device, and other BMPs in order to remove any accumulated dust, sediment, solids, or debris.

- between October I to May 31 of each year ("Wet Season"), ASR shall inspect all storm drain inlets, catch basins, discharge and sampling points, filtration/treatment devices, and other BMPs in place at the Facility to ensure that they are not in a condition that would materially impair their efficacy, and clean out accessible deposited sediment or debris. ASR shall properly dispose of any dust, sediment, debris, or other removed pollutants.
- ASR shall prepare and maintain a log of the Storm Drain Inlet/Catch Basin Inspections, Maintenance and Cleaning: and Cleaning described herein ("Maintenance Log"). The Maintenance Log shall indicate the staff who completed the maintenance activity and when it was completed. The Maintenance Log shall be made available for inspection by Baykeeper at any site inspection or otherwise within three (3) business days advance request by Baykeeper.
- B. Site Sweeping: ASR shall mechanically sweep the accessible paved areas of the Facility and shall also sweep non-accessible areas by hand or vacuum at least two (2) times per day during the Wet Season and at least one (1) time per day during the remaining portion of the year ("Dry Season") on each day that ASR is actively operating. ASR shall keep a log or checklist of the on-site sweeping activity performed ("Sweeping Log"), and shall direct employees and/or contractors to accurately complete the Sweeping Log. The Sweeping Log shall indicate the employee or contractor who conducted the sweeping, the location of the sweeping, and the dates the sweeping activities occurred. The Sweeping Log shall be made available for inspection by Baykeeper at any site inspection or within three (3) business days of a request by Baykeeper.

- C. Maintenance of Paved Surfaces: Within thirty (30) days of the Effective Date and between September 1 and October 1 of each subsequent year, ASR shall inspect and fill cracks and/or voids in existing concrete, asphalt, or other paved areas to facilitate more effective sweeping on-site.
- D. Abandoned or Inutile Equipment Storage and Removal: ASR shall either store under cover or remove from the Facility all abandoned or broken equipment or materials no longer considered for future use that have the potential to serve as the source for pollutant loading.
- E. Vehicle and Equipment Management: ASR shall implement BMPs to reduce or minimize pollutant release from equipment, such as forklifts, hydraulic lifts, trucks, and other heavy equipment, that is parked or stored in areas of the Facility from which stormwater discharges. Such BMPs shall include relocating the vehicles offsite to better facilitate sweeping of paved areas, placing drip pans under equipment stored or parked for a week or longer, weekly inspections for evidence of leaks from such equipment, and prompt clean-up of spills, drips, or leaks from such equipment. Any spilled substances and absorbent materials used in cleaning up spills shall be disposed of in accordance with all local, state, and federal laws and regulations.
- F. Vehicle and Equipment Maintenance: ASR shall not conduct routine (i.e., non-emergency) vehicle or movable equipment maintenance or repair at the Facility in outdoor, uncovered areas from which stormwater discharges during rainfall events.
- 8. **Structural Best Management Practices:** ASR shall develop and implement the following structural BMPs:
- A. **Drop Inlet 1 Drainage Area**: Within thirty (30) days of the Effective Date, ASR shall complete the following structural BMPs:
- i. Relocate Landscape Supply Materials: ASR shall move the landscape supply soil from the area bunkers to the back of the Facility, and replace the soil with washed rock products.
- ii. <u>Protect Drop Inlet</u>: ASR shall cover the drop inlet at Drop Inlet 1 ("DI-1") during the Dry Season to protect from anthropogenic activities.
- iii. <u>Silt-Bag Treatment Unit</u>: ASR shall replace the current silt-bag treatment area at Sampling Point 2 ("SP-2"), as shown in Figure 3 of the July 28, 2016 memorandum entitled "Summary

of Best Management Practices – Revised Asphalt Shingle Recyclers Oakland, California," attached hereto at Exhibit 2 ("BMP Memo").

- B. **Non-Industrial Area North of Shop**: Within thirty (30) days of the Effective Date, ASR shall install asphaltic concrete berms on the west and east sides to prevent industrial stormwater from flowing into this area, and shall use the area for storage of non-industrial materials and/or employee parking, as shown in Figure 4 of the BMP Memo.
- C. **Drop Inlet 2 Drainage Area**: Within thirty (30) days of the Effective Date, ASR shall complete the following structural BMPs:
- i. <u>Repave Drainage Area</u>: ASR shall grade and repave with asphalt or concrete the area around Drop Inlet 2 ("DI-2") and Sampling Point 1 ("SP-1").
- ii. <u>Tarp Asphalt Shingle Pile</u>: During the Wet Season, ASR shall tarp the asphalt shingle pile, using high-quality PVC tarps of 14 millimeters (mm) or greater, held in place with tire circles.
- iii. <u>Treatment Unit</u>: ASR shall modify the existing treatment unit at DI-2 as shown in Figure 5 of the BMP Memo. In the event concentrations of total polynuclear aromatic hydrocarbons ("PAHs"), as determined by EPA method 8270C-SIM, measure above 0.015 mg/L, ASR shall implement carbon filtration or other advanced media filtration, consistent with flow-through treatment criteria in the Industrial Stormwater Permit.
- D. **Drop Inlet 3 Drainage Area**: Within thirty (30) days of the Effective Date, ASR shall implement the following structural BMPs:
- i. <u>Wet Season BMPs:</u> During the Wet Season, ASR shall install wattles, straw bales, filter fabric, and washed drain rock to filter stormwater around Drop Inlet 3 ("DI-3") as shown in Figures 6B of the BMP Memo, attached hereto as Exhibit 2.
- ii. <u>Dry Season BMPs:</u> During the Dry Season, ASR shall cover DI-3 and extend the Geoblock wall to prevent green waste materials from entering DI-3, as shown in Figures 6A of the BMP Memo, attached hereto as Exhibit 2.

- E. ASR shall diligently file and pursue all required permit applications for the structural BMPs and shall diligently procure contractors, labor, and materials needed to complete all structural BMPs by the required deadlines.
- F. Maintenance of BMP Structural Controls: Beginning on the Effective Date or the date of installation, ASR shall maintain all structural BMPs at the Facility in good operating condition and shall promptly repair any damaged or degraded structural BMPs.
- 9. **Employee Training:** ASR shall develop and implement an employee training program that meets the following requirements:
- A. Within thirty (30) days of the Effective Date, ASR shall develop and implement a training program, including any training materials needed for effective implementation of the training program, for the Facility ("Training Program"). The Training Program shall ensure: (1) that there are sufficient number of employees delegated to achieve compliance with the Industrial Stormwater Permit and this Consent Decree, and (2) that these employees are properly trained to perform the activities required by the Industrial Stormwater Permit and this Consent Decree. At a minimum, the Training Program shall require the following:
- i. <u>Language</u>. ASR shall conduct the Training Program in the language or languages in which all employees participating are fluent:
- ii. <u>BMP Training.</u> ASR shall train all employees on the BMPs included in this Consent Decree and the SWPPP to ensure that BMPs are implemented effectively and on schedule and structural BMPs are maintained properly. ASF shall train individual employees on their specific responsibilities in implementing BMPs.
- employees necessary to collect stormwater samples as required by this Consent Decree. The Training Program shall include the proper sampling prooc ols to ensure stormwater samples are properly collected, stored, and submitted to a certified laboratory.
- iv. <u>Visual Observation Training.</u> ASR shall provide training on how and when to properly conduct visual observations to all employees performing visual observations at the Facility.

- v. <u>Non-Stormwater Discharge Training.</u> ASR shall train all employees at the Facility on the Industrial Stormwater Permit's prohibition of non-stormwater discharges, so that employees know what non-stormwater discharges are, that non-stormwater discharges can result from improper surface washing or dust control methods, and how to detect and prevent non-stormwater discharges.
- vi. All employees at the Facility shall participate in the Training Program within thirty (30) days of the Effective Date and annually thereafter. New employees shall participate in the Training Program within thirty (30) days of their hiring date.
- vii. The Training Program shall be provided by a representative of ASR who is familiar with the requirements of this Consent Decree and the Industrial Stormwater Permit.
- viii. ASR shall maintain training records to document compliance with this section, and shall provide Baykeeper with a copy of these records within fourteen (14) days of receipt of a written request.
- ix. If and when appropriate, ASR shall integrate any new training requirements resulting from this Consent Decree into the Facility SWPPP. ASR shall also update the SWPPP, if and when appropriate, to identify the positions responsible for carrying out stormwater management, monitoring, sampling, and SWPPP implementation.

10. Amendment of SWPPP:

A. Within thirty (30) days of the Effective Date, ASR shall amend the Facility SWPPP to incorporate the requirements and BMPs set forth in this Section III of the Consent Decree and Section X of the Industrial Stormwater Permit and submit the updated SWPPP to Baykeeper within ten (10) business days thereafter. Baykeeper shall have thirty (30) days from receipt of the amended SWPPP to propose any changes to the SWPPP. Within thirty (30) days of notification by Baykeeper of any proposed changes to the SWPPP, ASR shall make all of Baykeeper's changes to the amended SWPPP unless ASR timely requests a meet and confer in accordance with Paragraph 28 to discuss any concerns. Compliance with the SWPPP, as amended in accordance with this Paragraph, shall at all times be a requirement of this Consent Decree.

- B. ASR shall revise the Facility SWPPP if there are any material changes in the Facility's operations, including, but not limited to, changes to stormwater discharge points or BMPs. These SWPPP revisions shall occur within forty-five (45) days of the changes in operations.
- C. ASR shall submit any revised SWPPP within ten (10) days of the revisions. Baykeeper shall provide comments, if any, to ASR within thirty (30) days of receipt of the revised SWPPP. Within thirty (30) days of notification by Baykeeper of any proposed changes to the SWPPP, ASR shall make all of Baykeeper's changes to the amended SWPPP unless ASR timely requests a meet and confer in accordance with Paragraph 28 to discuss any concerns.
- D. ASR shall upload the Facility SWPPP to SMARTS within thirty (30) days of finalizing revisions in accordance with this Consent Decree.
- 11. Additional BMPs: The BMPs included in this Section constitute a preliminary approach to stormwater management at the Facility for the first Wet Season of the agreement. If, after implementing these BMPs, the sampling conducted in accordance with Section IV indicates that the Facility's stormwater discharges continue to exceed the Target Levels in Exhibit 1, or otherwise do not meet water quality standards, ASR shall propose additional BMPs as part of any Action Plan prepared in accordance with Paragraph 17.

IV. SAMPLING, MONITORING, INSPECTION & REPORTING

- 12. **Sampling Program Stormwater**: Beginning with the 2016-2017 Wet Season, ASR shall collect and analyze stormwater samples from all discharge points according to the following schedule:
- A. ASR shall collect and analyze samples from the first two (2) qualifying storm events ("QSEs"), as defined in Section XI.B. of the Industrial Stormwater Permit, within the first half of each Wet Season during the term of this Consent Decree (October 1 to December 31).
- B. ASR shall collect and analyze samples from the first two (2) QSEs within the second half of each Wet Season during the term of this Consent Decree (January 1 to May 31).
- C. If ASR is unable to take a sample from any discharge point during any of the first two (2) QSEs of the first half of the Wet Season or the first two (2) QSEs of the second half of the Wet Season, ASR shall continue to sample from any subsequent QSE until four (4) samples have been collected from all discharge points in that Wet Season.

- D. In the event that ASR is unable to collect four (4) samples in a Wet Season, ASR shall explain in writing in the End-of-Season Summary under Paragraph 16 why it was unable to collect the required sample(s).
- E. Each stormwater sample must be analyzed for the presence of each of the parameters listed in Exhibit 1. In addition, the first three (3) stormwater samples taken from SP-1 during the 2016-2017 Wet Season must be analyzed for total PAHs using EPA method 8270C-SIM or comparable method with similar detection limits. ASR may stop analyzing stormwater samples for PAHs if sampling results indicate pollutant loading below 0.015 mg/L for two (2) consecutive storm events. If the source of PAHs (i.e., asphalt shingles) is relocated to a different drainage area at the Facility, then ASR must analyze stormwater samples for PAHs, as laid out in this paragraph for SP-1, for the other drainage area.
- F. Should industrial processes materially change at the Facility, ASR shall conduct sampling for any additional analytical parameters listed in Table 1 of the Industrial Stormwater Permit and additional toxic priority pollutants listed in 40 C.F.R. § 131.38 likely to be present in the Facility's stormwater discharges in significant quantities as a result of the changed industrial processes. ASR shall notify Baykeeper of any such changes within thirty (30) days of such a change.
- G. Certified Lab: Except for pH samples, ASR shall have all stormwater samples collected pursuant to this Consent Decree delivered to a California state certified environmental laboratory for analysis within the time needed for analysis within laboratory method allowable hold times. The laboratory shall thereafter conduct analysis sufficient to detect individual constituents at or below the Target Levels set forth in Exhibit 1. Baykeeper shall be permitted, and ASR will authorize Baykeeper, to verify that the lab analyzing ASR's stormwater samples that their analysis is proper.
- H. Sample Result Reporting: After the Effective Date, ASR shall provide complete results from sampling and analysis to Baykeeper within ten (10) calendar days and to SMARTS within thirty (30) days of receipt of the laboratory report from each sampling event.
- 13. Rain Gauge: Within thirty (30) days of the Effective Date, ASR shall install a recording rain gauge capable of continuously recording rainfall at the Facility to 0.1 inches. ASR shall maintain the rain gauge in accordance with manufacturers' recommendations, maintain records of all maintenance,

and provide maintenance records within fourteen (14) days of a request by Baykeeper.

- 14. **End-of-Season Summary**: By July 15 following each Wet Season that occurs during the term of the Consent Decree, ASR shall prepare and send to Baykeeper an End-of-Season Summary that includes the following: (1) a summary chart with all of the sample results from the previous Wet Season including any and all sample result(s) exceeding the Target Levels in Exhibit 1 ("Exceedance(s)"); and (2) identification of any new BMP(s) that ASR has implemented or will implement not already discussed in a prior End-of-Season Summary or Action Plan for the immediately previous Wet Season.
- 15. **Action Plan**: If any stormwater sample result shows an Exceedance, ASR shall submit an Action Plan in addition to an End-of-Season Summary by July 15.
 - 16. Contents of Action Plan: If an Action Plan is required, it shall include the following:
 - A. The possible sources of the Exceedance(s) during the applicable Wet Season;
- B. A proposal for and evaluation of new site-specific BMPs designed to reduce pollutants in future stormwater discharges to the Target Levels in Exhibit 1 and to achieve BAT and BCT for those constituents:
- C. Data, drawings, and other design rationale demonstrating that the proposed site-specific BMPs will reduce pollutants in future stormwater discharges to the Target Levels in Exhibit I and achieve BAT and BCT; and
- D. A schedule to implement any revised and/or additional BMPs by the earliest practicable time, and no later than October 1 of the next Wet Season. In any Action Plan, ASR shall consider appropriate structural BMPs as necessary to adequately address its Exceedances.
- 17. **Baykeeper Review of Action Plan**: Baykeeper shall have thirty (30) days from receipt to propose revisions to the Action Plan. However, if Baykeeper notifies ASR within thirty (30) days of receipt of the Action Plan that it is unable to provide comments within thirty (30) days, Baykeeper shall have an additional fifteen (15) days to propose revisions to the Action Plan. Within thirty (30) days of receiving Baykeeper's proposed revisions, ASR shall consider each of Baykeeper's recommended revisions to the Action Plan and accept them or timely request to meet and confer, in accordance with Paragraph 28.

18. Implementation of Action Plan:

- A. ASR shall implement the Action Plan(s) adopted pursuant to this Consent Decree as an obligation of this Consent Decree.
- B. ASR shall diligently file and pursue all required local agency applications for permits and/or approvals for the BMPs included in any Action Plan. ASR shall further diligently pursue the procurement of contractors, labor, and materials to complete all BMPs by the October 1 deadline.
- C. Within thirty (30) days after BMPs set forth in an Action Plan pursuant to this Consent Decree are implemented, ASR shall amend the Facility SWPPP to include all BMP revisions or additions not otherwise already implemented and included in the SWPPP and shall provide Baykeeper with a copy of such revised SWPPP.
- 19. During each Wet Season, ASR has an ongoing obligation to evaluate the BMPs implemented at the Facility and included in this Consent Decree and any current or previous Action Plans, and, if the Target Levels are exceeded, make attempts to reduce the concentrations to Target Levels for the remainder of the Wet Season. ASR shall use the results from subsequent stormwater samples as they become available to assist with their ongoing evaluation of the effectiveness of BMPs.
- 20. **Site Access**: During the Term of this Consent Decree, ASR shall permit representatives of Baykeeper to perform up to two (2) physical inspections per year of the Facility during operating hours ("Site Inspection"). Baykeeper shall provide ASR twenty-four (24) hours' notice in advance of such Site Inspections. Baykeeper shall comply with all safety instructions provided to Baykeeper by ASR's staff during all Site Inspections. During Site Inspections, Baykeeper shall be allowed to inspect and sample any stormwater discharges, logs, and take photos and/or videos.
- 21. **Reports**: During the Term of this Consent Decree, ASR shall provide Baykeeper with a copy of all documents submitted to the Regional Water Board or the State Water Board concerning the Facility's compliance with the Industrial Stormwater Permit. Such documents and reports shall be transmitted to Baykeeper via electronic mail at the time the documents are submitted to the Regional Water Board or State Water Board.

22. Environmental Mitigation Funding: As mitigation for the alleged violations set forth in Baykeeper's 60-Day Notice and Complaint, within thirty (30) days of the Effective Date, ASR shall pay the sum of twenty thousand dollars (\$20,000.00) to the Rose Foundation for Communities and the Environment, an environmental non-profit organization, for projects that will benefit the San Francisco Bay watershed. The Rose Foundation reports the grant funding made with the tendered funds to the Court, U.S. Department of Justice, and the Parties, setting forth the recipient and purpose of the funds. Payment shall be made to Rose Foundation for Communities and the Environment, 1970 Broadway, Suite 600, Oakland, California 946 2, in two (2) payments of ten thousand dollars (\$10,000.00) each. The first payment shall be made within thirty (30) days of the Effective Date, with notice to Baykeeper. The second payment shall be made within one (1) year of the Effective Date, with notice to Baykeeper.

- 23. **Reimbursement of Fees and Costs**: ASR shall reimburse Baykeeper in the amount of sixteen thousand five hundred dollars (\$16,500.00) to help cover Baykeeper's reasonable investigation, expert, and attorneys' fees and costs, and all other reasonable costs incurred as a result of investigating the activities at the Facility related to this Consent Decree, bringing these matters to ASR's attention, and negotiating a resolution of this action. ASR shall tender said payment, payable to Baykeeper, within thirty (30) days of the Effective Date.
- 24. Compliance Monitoring Funds: ASR shall provide to Baykeeper a total of fifteen thousand dollars (\$15,000.00) for costs and fees associated with monitoring ASR's compliance with this Consent Decree through the termination date of this agreement. The total compliance monitoring fund payment shall be made payable to Baykeeper within thirty (30) days after the Effective Date.
- 25. Interest on Late Payments: ASR shall play interest on any payments, fee or costs owed to Baykeeper under this Consent Decree that Baykeeper has not received by the date due. The interest shall accrue starting the first day after the payment is due and shall be computed at 1.5% per month (18% per year).

VI. DISPUTE RESOLUTION AND STIPULATED PENALTIES

26. Dispute Resolution: If a dispute under this Consent Decree arises or the Parties believe that a

breach of this Consent Decree has occurred, they shall follow the following procedure:

- A. The Parties shall schedule a meet and confer within ten (10) business days of receiving written notification from the other Party of a request for a meeting to determine whether a violation of this Consent Decree has occurred and to develop a mutually agreed upon plan, including implementation dates, to resolve the dispute.
- B. If the Parties fail to meet and confer or the meet and confer does not resolve the issue, after at least seven (7) business days have passed after the meet and confer occurred or should have occurred, either Party shall be entitled to all rights and remedies under the law, including bringing a motion before the United States District Court for the Northern District of California for the limited purpose of enforcing the terms of this Consent Decree.
- C. The Parties shall be entitled to seek fees and costs incurred in any such action pursuant to the provisions set forth in the Section 505(d) of the Clean Water Act, 33 U.S.C. § 1365(d), and applicable case law interpreting such provisions.
- 27. **Stipulated Payments:** ASR shall pay the following stipulated payments during the Term of this Consent Decree.
 - A. \$1,000 for each failure to collect a sample required under this Consent Decree;
- B. \$500 per day after the report due date for each failure to timely submit any document, report or other communication required in this Consent Decree; and
- C. \$500 per day payment for every business day (Monday through Friday, excluding state and federal holidays) past the due date that ASR fails to submit any payments due under Paragraphs 22-24 of this Consent Decree.
- D. Any stipulated payments described above shall be paid by September 1 of each year this Consent Decree is in effect to the Rose Foundation for Communities and the Environment 1970 Broadway, Suite 600, Oakland, California 94612, with a copy of payment sent concurrently to Baykeeper. Stipulated payment funds will be used by the Rose Foundation to fund projects that benefit the water quality in the San Francisco Bay watershed. Baykeeper shall forgive stipulated payments up to two (2) times, if ASR corrects the failure within ten (10) days of notification of failure to comply. ASR shall automatically pay the Rose Foundation for Communities and the Environment all stipulated

payments thereafter.

VII. JURISDICTION AND DISMISSAL OF COMPLAINT

- 28. **Jurisdiction.** For the purposes of this Consent Decree, the Parties stipulate that the United States District Court of California, Northern District of California, has jurisdiction over the Parties and subject matter of this Consent Decree. The Parties stipulate that venue is appropriate in the Northern District of California and that Baykeeper has standing to bring the Complaint or any subsequent action or motion pursuant to the Dispute Resolution procedures herein.
- 29. **Jurisdiction to Enforce Consent Decree.** The Court referenced above shall retain jurisdiction over the Parties and subject matter of this Consent Decree for the purpose of adjudicating all disputes among the Parties that may arise under the provisions of this Consent Decree. The Court shall have the power to enforce this Consent Decree with all available legal and equitable remedies.
- 30. Submission of Consent Decree to DOJ. Within three (3) business days of receiving all of the Parties' signatures to this Consent Decree, Baykeeper shall submit this Consent Decree to the U.S. Department of Justice ("DOJ") and EPA for agency review consistent with 40 C.F.R. § 135.5. The agency review period expires forty-five (45) caleridar days after receipt by DOJ, evidenced by correspondence from DOJ establishing the review period. In the event DOJ comments negatively on the provisions of this Consent Decree, the Parties agree to meet and confer to attempt to resolve the issues raised by DOJ.
- 31. **Dismissal of Complaint:** If there is no objection by DOJ to this Consent Decree, the Parties shall (a) request the approval and entry of this Consent Decree in the exact form presented to DOJ, and (b) concurrently stipulate to and request dismissal of this action with prejudice. Such dismissal shall not affect the rights and obligations of the Parties under this Consent Decree, nor shall it affect the power of the Court to enforce this Consent Decree.

VIII. WAI'E R AND RELEASES

32. Baykeeper Waiver and Release of Notic ed Parties: Baykeeper, on its own behalf and on behalf of its officers, directors, employees, parent s, subsidiaries, affiliates and each of their successors and assigns releases ASR, its officers, directors, e mployees, members, parents, subsidiaries, affiliates, successors or assigns, agents, attorneys and other representatives from and waives all claims raised in

the 60-Day Notice and/or the Complaint, including all claims for fees (including fees of attorneys, experts, and others), costs, expenses, or any other sum incurred or claimed or which could have been claimed for matters included in the 60-Day Notice and/or the Complaint.

33. **ASR's Waiver and Release of Baykeeper**: ASR, on its own behalf and on behalf of its officers, directors, employees, members, parents, subsidiaries, affiliates, or their successors or assigns release Baykeeper and its officers, directors, employees, members, parents, subsidiaries, and affiliates, and each of their successors and assigns from, and waive all claims which arise from or pertain to, the 60-Day Notice and/or the Complaint, including all claims for fees (including fees of attorneys, experts, and others), costs, expenses or any other sum incurred or claimed or which could have been claimed for matters included in the 60-Day Notice and/or the Complaint.

IX. MISCELLANEOUS PROVISIONS

- 34. **Execution in Counterparts**: The Consent Decree may be executed in one or more counterparts which, taken together, shall be deemed to constitute one and the same document.
- 35. **Signatures**: The Parties' signatures to this Consent Decree transmitted by facsimile or electronic mail transmission shall be deemed binding.
- 36. **Construction**: The language in all parts of this Consent Decree, unless otherwise stated, shall be construed according to its plain and ordinary meaning. The captions and paragraph headings used in this Consent Decree are for reference only and shall not affect the construction of this Consent Decree.
- 37. **Authority to Sign**: The undersigned are authorized to execute this Consent Decree on behalf of their respective Party and have read, understood and agreed to all of the terms and conditions of this Consent Decree.
- 38. **Integrated Consent Decree**: All agreements, covenants, representations and warranties, express or implied, oral or written, of the Parties concerning the subject matter of this Consent Decree are contained herein.
- 39. **Severability**: In the event that any of the provisions of this Consent Decree are held by a court to be unenforceable, the validity of the enforceable provisions shall not be adversely affected.
- 40. **Choice of Law**: This Consent Decree shall be governed by the laws of the United States or, where applicable, the laws of the State of California.

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- 41. Full Settlement: This Consent Decree constitutes a full and final settlement of this matter.
- 42. **Effect of Consent Decree**: Compliance with this Consent Decree does not mean ASR is complying with the Industrial Stormwater Permit, Clean Water Act, or any other law, rule, or regulation.
- 43. **Negotiated Agreement**: The Parties have negotiated this Consent Decree, and agree that it shall not be construed against the Party preparing it, but shall be construed as if the Parties jointly prepared this Consent Decree, and any uncertainty and ambiguity shall not be interpreted against any one Party.
- 44. **Modification of the Agreement**: This Consent Decree, and any provisions herein, may not be changed, waived, or discharged unless by a written instrument signed by each of the Parties.
- 45. **Assignment**: Subject only to the express restrictions contained in this Consent Decree, all of the rights, duties and obligations contained in this Consent Decree shall inure to the benefit of and be binding upon the Parties, and their successors and assigns.
- 46. **Notices and Submissions**: Any notices or documents required or provided for by this Consent Decree or related thereto that are to be provided to Baykeeper pursuant to this Consent Decree shall be, to the extent feasible, sent via electronic mail transmission to the e-mail addresses listed below or, if electronic mail transmission is not feasible, via certified U.S. Mail with return receipt, or by hand delivery to the following address:

San Francisco Baykeeper Attention: Nicole Sasaki 1736 Franklin St., Suite 800 Oakland, CA 94612

E-mail: nicole@baykeeper.org

Unless requested otherwise by ASR, any notices or documents required or provided for by this Consent Decree or related thereto that are to be provided to ASR pursuant to this Consent Decree shall, to the extent feasible, be provided by electronic mail transmission to the e-mail addresses listed below, or, if electronic mail transmission is not feasible, by certified U.S. Mail with return receipt, or by hand delivery to the addresses below:

Asphalt Shingle Recyclers, LLC Attention: Joshua Fookes 5900 Coliseum Way Oakland, California 94621 Email: joshfookes@gmail.com

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Michael V. Brady Brady & Vinding 400 Capitol Mall, Suite 2640 Sacramento, California 95814 Email: mbrady@bradyvinding.com

Notifications of communications shall be deemed submitted on the date that they are emailed, or postmarked and sent by first-class mail or deposited with an overnight mail/delivery service. Any changes of address or addressees shall be communicated in the manner described above for giving notices.

47. **Impossibility of Performance**: No Party shall be considered to be in default in the performance of any of its obligations under this Consent Decree when performance becomes impossible due to circumstances beyond the Party's control, including without limitation any act of God, act of war or terrorism, fire, earthquake, and flood. "Circumstances beyond the Party's control" shall not include normal inclement weather, economic hardship, or inability to pay. Any Party seeking to rely upon this Paragraph shall have the burden of establishing that it could not reasonably have been expected to avoid, and which by exercise of due diligence has been unable to overcome, the impossibility of performance.

The Parties hereto enter into this Consent Decree, Order and Final Judgment and submit it to the Court for its approval and entry as a final judgment.

SAN FRANCISCO BAYKEEPER

Date: November 2, 2016

Nicole C. Sasaki

Associate Attorney, San Francisco Baykeeper

ASPHALT SHINGLE RECYCLERS, LLC

Date: November 2, 2016

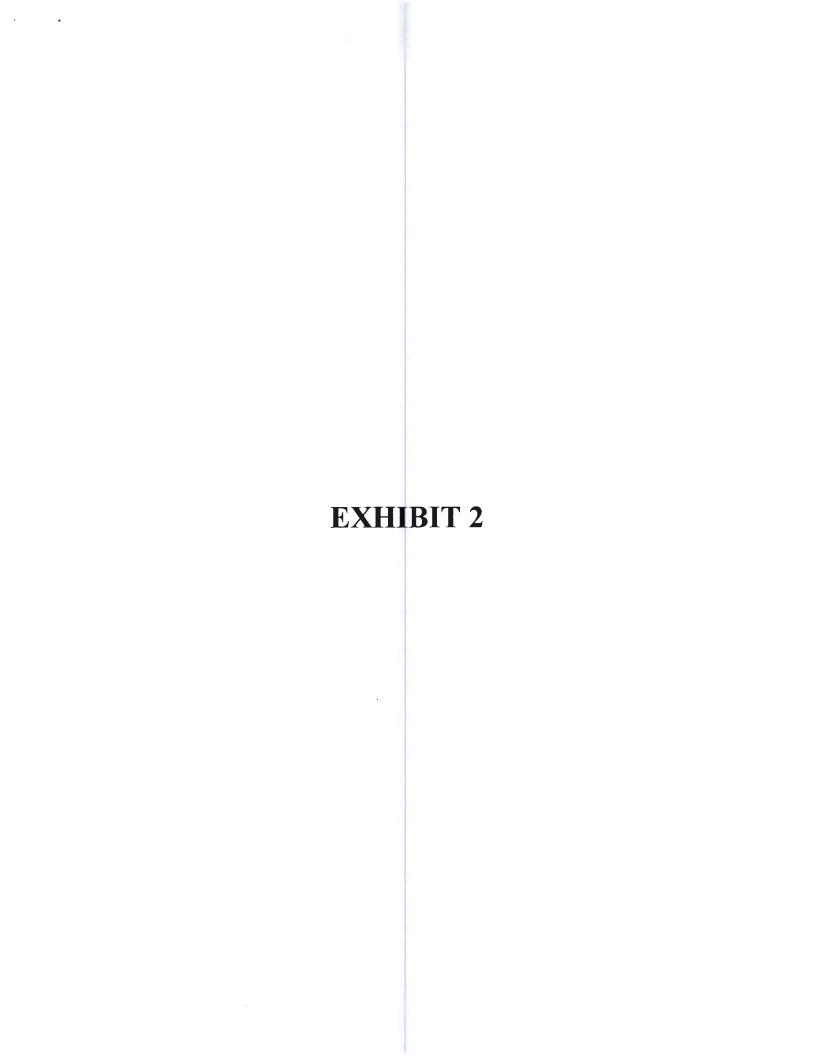
By: Joshua J. Fookes Title: Manager

1	APPROVED AND SO ORDERED, this day	of
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	CONSENT DECREE	20 Case No. 16-cv-04371-JCS
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EXHIBIT 1

Target Levels for Stormwater Sampling

Constituent	Target Levels	Source	
рН	6.5 – 8.5 SU	San Francisco Bay Basin Plan Water Quality Objective	
Total Suspended Solids	100 mg/L	Multi-Sector General Permit 2015 Sector-specific benchmark; California Industrial General Permit 2014-0057-DWQ	
Oil and Grease	15 mg/L	Multi-Sector General Permit 2000 benchmark; California Industrial General Permit 2014-0057-DWQ	
Chemical Oxygen Demand	120 mg/L	Multi-Sector General Permit 2015 Sector-specific benchmark; California Industrial General Permit 2014-0057-DWQ	
Total Aluminum	0.75 mg/L	Multi-Sector General Permit 2015 Sector-specific benchm California Industrial General Permit 2014-0057-DWQ	
Dissolved Copper	0.0094 mg/L	San Francisco Bay Basin Plan Water Quality Objective	
Total Copper	0.0094 mg/L	San Francisco Bay Basin Plan Water Quality Objective	
Total Iron	1.0 mg/L	Multi-Sector General Permit 2015 Sector-specific benchmark; California Industrial General Permit 2014-0057-DWQ	
Dissolved Lead	0.21 mg/L	San Francisco Bay Basin Plan Water Quality Objective	
Total Lead	0.21 mg/L	Multi-Sector General Permit 2015 Sector-specific benchmark	
Dissolved Zinc	0.09 mg/L	San Francisco Bay Basin Plan Water Quality Objective	
Total Zinc	0.09 mg/L	Multi-Sector General Permit 2015 Sector-specific benchmark	





5300 Aviation Drive | Redding, CA 96002 Phone 530.223.2585 | Fax 530.223.1145 info@vestra.com | www.vestra.com

July 28, 2016

GIS, Environmental, & Engineering Services

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Ian Wren, Staff Scientist Nicole C. Sasaki, Associate Attorney San Francisco Baykeeper 1736 Franklin Street, Suite 800 Oakland, CA 94612 <u>Via Email & U.S. Mail</u> ian@baykeeper.org nicole@baykeeper.org

RE: Summary of Best Management Practices – Revised Asphalt Shingle Recyclers Oakland, California

Dear Mr. Wren and Ms. Sasaki:

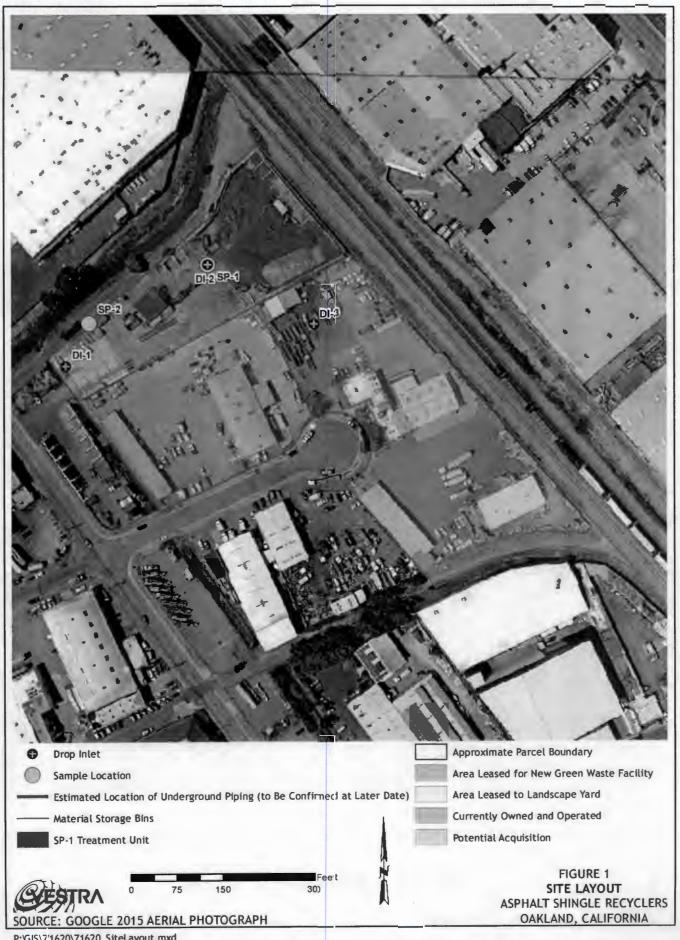
The following summarizes the Best Management Practices (BMPs) that are to be continued, replaced, or initiated at the Asphalt Shingle Recyclers site in Oakland, California.

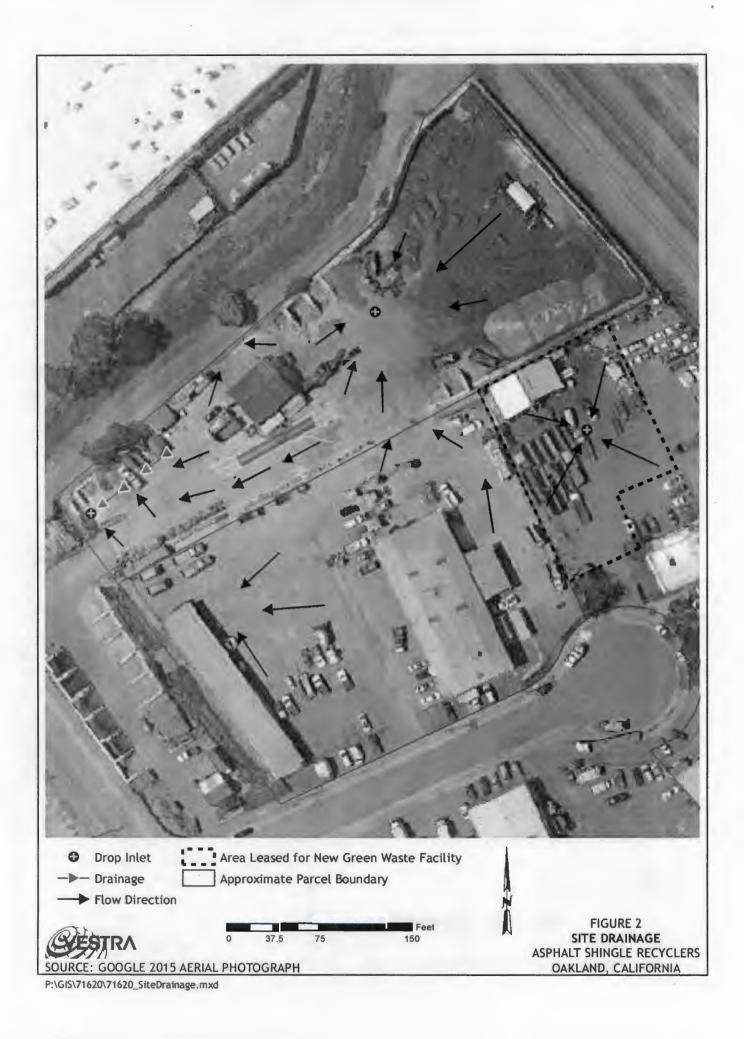
Asphalt Shingle Recyclers receives and recycles concrete, brick, rock, dirt, and green waste in addition to asphalt shingles. The site layout is shown on Figure 1 and general site drainage is shown on Figure 2. The company's original intent to recycle asphalt shingles as a feed product for asphalt concrete has not been completed due to a lack of market, as Caltrans never was able to agree on a specification for the product.

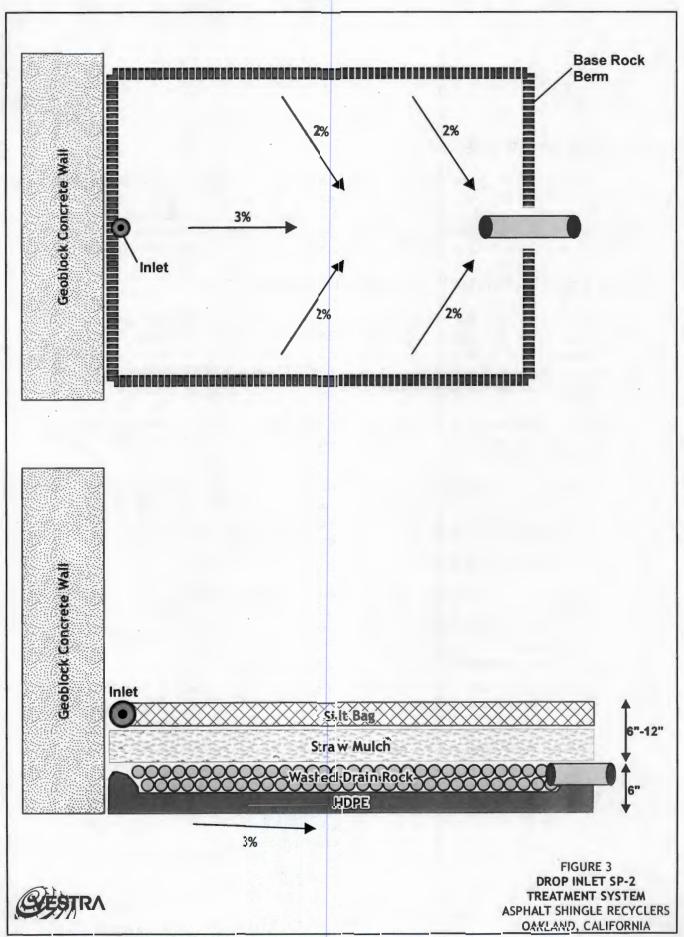
Front Drop Inlet (DI-1 and Sample Location SP-2)

Drop Inlet DI-1 receives drainage from the area of the yard generally in front of the shop, as shown on Figure 1. This area is used by the adjoining landscape-supply business, but also serves as ingress and egress for the Asphalt Shingle Recyclers site. BMPs that have or will be implemented include:

- 1. Move landscape supply soil from area bunkers to back of facility and replace landscape soil with washed rock products.
- 2. Cover drop inlet during summer to protect from anthropogenic activities.
- 3. Increase sweeping to twice daily (morning and evening) during rainy season.
- 4. Replace current silt-bag treatment area to improve collection of discharge and improve ease of sampling. The current spent materials (hay bales and silt bags) will be removed. Following removal, the base area dirt will be sloped to drain slightly to the fenceline. Base rock will be added to create a small berm on both sides and at the back. In the front, the base will be sloped to create a "V" in the center. The base will be overlain with a piece of 14- to 20-mil high-density polypropylene (HDPE) and receive an additional 6 inches of washed drain rock. Washed drain rock will be covered with 6 to 12 inches of straw mulch. A silt bag will be placed on top of the straw mulch. A schematic of the treatment unit is included as Figure 3.







Area Due North of Shop

This area includes the compressor and a materials storage container and discharges toward the fenceline, as shown on Figure 1. The area will be modified so that no industrial activities occur prior to October 2016. Asphaltic concrete berms will be placed on the west and east sides to prevent water from flowing onto this area from other portions of the site. The area will be used for the storage of non-industrial materials or parking for employees. Improvements are shown on Figure 4.

Area around Drop Inlet-2 (DI-2 and Sample Location SP-1)

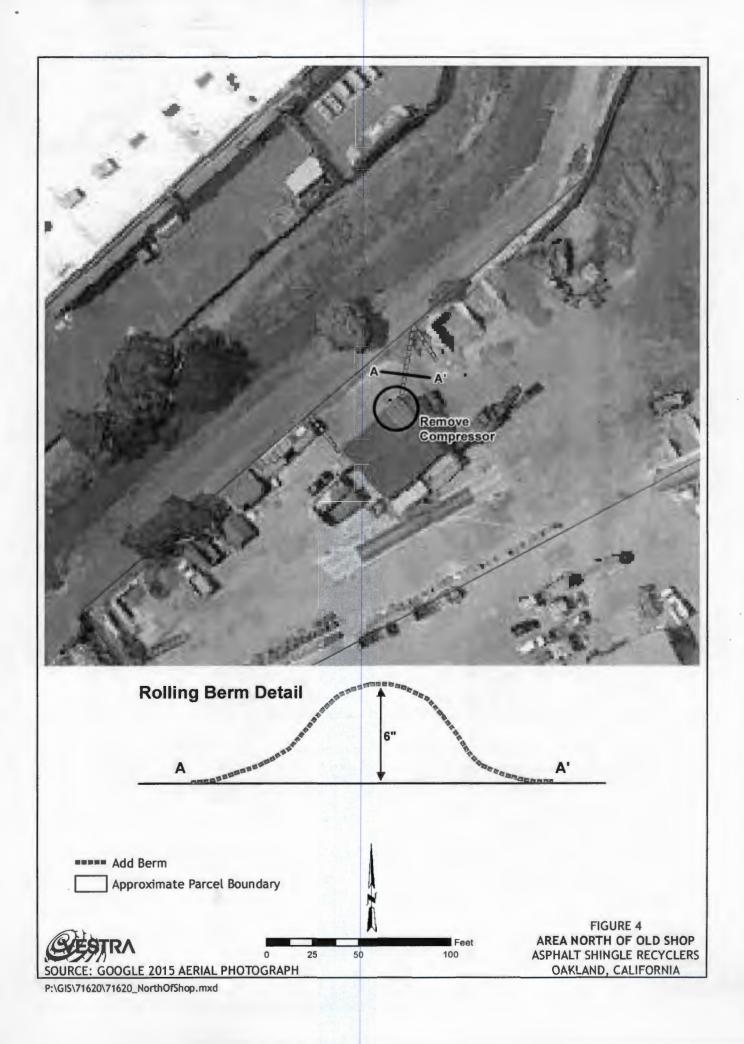
This is the area where the majority of the recycling occurs. In this area, brick, concrete, and dirt are received and unloaded. Bricks are cleaned and palletted for reuse and concrete is reloaded and taken to a crushing facility for reuse. Dirt is screened and amended to generate sale products for the landscape business. The area drains to a single drop inlet location (DI-2), as shown on Figure 1. BMPs that have or will be implemented include:

- The asphalt in the area has cracked and been obliterated by the heavy equipment in a
 drainage across the site. This drainage will be filled with washed rock and base rock and
 asphalt re-laid.
- A pile of used asphalt shingles remains onsite to feed the small market that is able to use the
 recycled asphalt product. This shingle pile has historically been tarped in the winter;
 however, the tarps decay and erode in the wind and salt spray. The pile will be retarped
 using high-quality PVC tarps of 14 mil or greater held in place with tire circles.
- Sweeping will be increased to two times daily during the wet season.
- The treatment unit will be modified. Spent material in the existing treatment unit will be removed and recycled. The current outer liner will be replaced with a stronger HDPE liner. The current lighter-weight liner may be used in the system at DI-1. The unit will be reconstructed in a fashion similar to the current system, allowing for flexibility to modify media and sections as needed based on analytical results.

The initial revisions include placement of three layers of interlocking straw bales (or two straw bales overlain by green waste) then overlain with a dewatering sediment bag.

Following the filtration by straw bales, the water will pass through 2-inch-minus washed drain rock stabilized by a row of sandbags interlocked at two sandbags high. The purpose of the sandbags is to slow the flow and disperse water evenly through the drain rock.

A second rock filter will follow in sequence – this section will contain crushed limestone held similarly as before with a double row of sandbags. The purpose of the limestone is to attempt to remove aluminum and iron under aerobic conditions. The water will then pass through pea gravel or similar, smaller rock to the discharge point.



This design will allow for an aerobic system, which, due to the intermittent nature of the flow of stormwater, is the preferred and likely the only feasible treatment method. A baffled system which was evaluated would have resulted (in the absence of a second pump) in saturated conditions in the first baffle that may have reduced filtration capacity. The media can be modified as necessary based on analytical results.

- Straw bales will be replaced as necessary, at a minimum of once per season and more frequently as needed.
- Additional monitoring will be conducted per the section below. This monitoring will include sampling for polynuclear aromatic hydrocarbons (PAHs). PAHs will be sampled in the first three rain events of the 2016-2017 season. If PAHs are detected over the trigger value in the Basin Plan, additional treatment will be added to remove PAHs. This will likely include cartridge carbon filtration installed following the treatment train and before discharge.

A cross-section of the treatment unit media and baffle system is shown on Figure 5.

Green Waste Area

The green waste recycling area became operational in May 2016. This operation will be added to the Storm Water Pollution Prevention Plan (SWPPP) in a revision that covers all previous BMP changes.

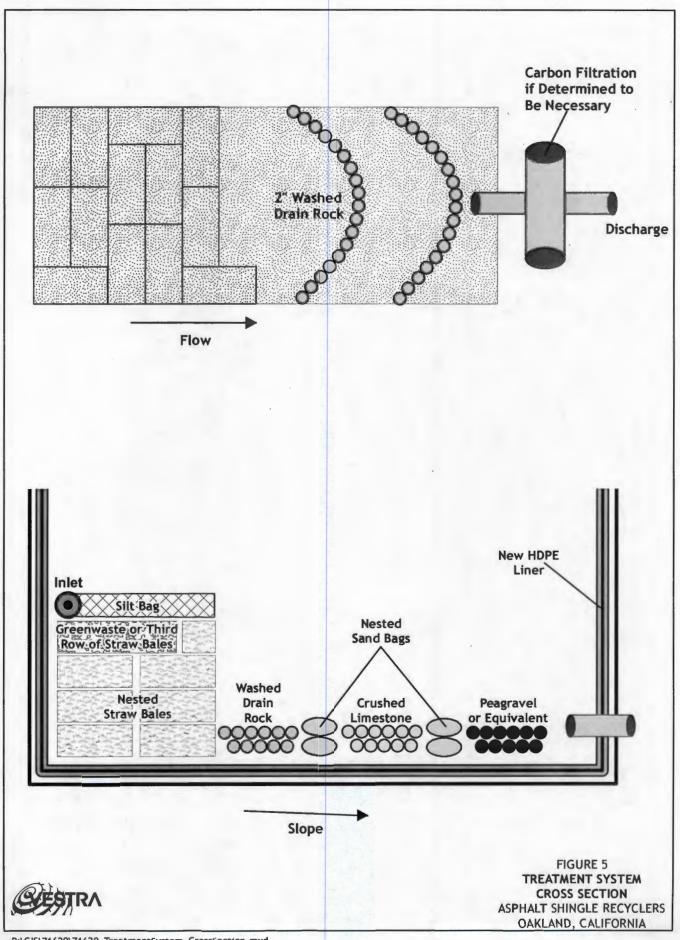
One drop inlet is located in the green waste area. It is believed that this drop inlet flows north to intersect the drop inlet at the treatment unit. It is unknown where the storm drain originates, but it could be at the auto recycling facilities that surround the Asphalt Shingle Recyclers site.

The current green waste Geoblock wall will be extended an additional 4 feet and then formed at a 90-degree angle to protect the drop inlet during the summer season. The drop inlet will also be covered to reduce deposition of material during the dry season. Once the wet season commences, the cover will be removed and the concrete geo-blocks repositioned. The drop inlet will be protected by wattles, straw bales, filter fabric, and washed drain rock, as shown on Figure 6.

Asphalt Shingle Recyclers will confirm if DI-3 is connected to DI-2 and whether DI-3 has additional inflow from other sources. This will be accomplished by visual inspection of the drop inlets and performing a hose test between DI-2 and DI-3 to confirm the flow of water from DI-3 to DI-2.

Additional Monitoring

Baykeeper has requested additional monitoring for PAHs and total and dissolved metals. The proposed additional sampling is presented in Table 1.







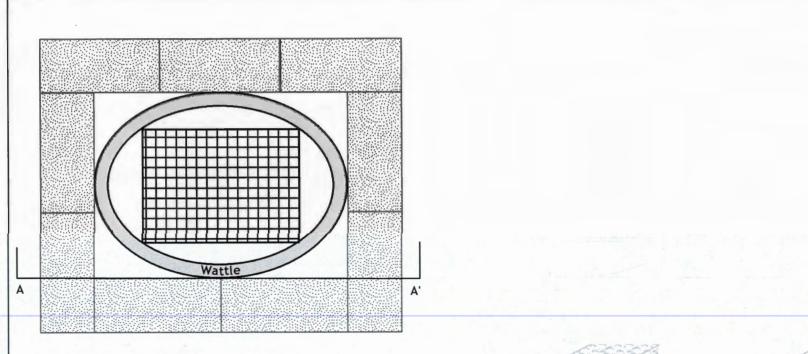
Drop Inlet



Area Leased for New Green Waste Facility



FIGURE 6A
GREEN WASTE HANDLING AREA
ASPHALT SHINGLE RECYCLERS
OAKLAND, CALIFORNIA



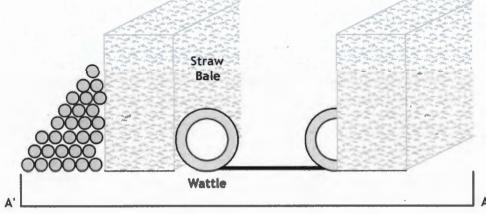




FIGURE 6B
WINTER FILTRATION AROUND D-1
ASPHALT SHINGLE RECYCLERS
OAKLAND, CALIFORNIA

Baykeeper July 28, 2016 Page **4** of **5**

Please contact me with any questions at 530-223-2585.

Sincerely,

VESTRA Resources, Inc.

Wendy Johnston

Project Manager

Attachments

CC: Joshua Fookes/Asphalt Shingle Recyclers Michael Brady/Brady & Vinding

Constituent	Analytical Method	Minimum Sample Volume	Sample Containers	Sample Preservation	Detection Limit	Maximum Holding Time
Oil & Grease	EPA 1664	2 liter	1-liter Boston round amber glass	H ₂ SO ₄	1.4 mg/L	28 days
Total Suspended Solids	SM2540D	1 liter	1 liter poly	None	1.0 mg/L	7 days
Iron - Total & Dissolved ¹	EPA 200.7	500 ml	500-ml poly	HNO ₃ / field filtered, cool	0.1 mg/L	180 days
Lead - Total & Dissolved ¹	EPA 200.8	500 ml	500-ml poly	HNO ₃ / field filtered, cool	0.005 mg/L	180 days
Aluminum - Total & Dissolved ¹	EPA 200.8	500 ml	500-ml poly	HNO ₃ / field filtered, cool	0.05 mg/L	180 days
Zinc - Total & Dissolved ¹	EPA 200.8	500 ml	500-ml poly	HNO ₃ field filtered, cool	0.05 mg/L	180 days
Chemical Oxygen Demand	SM5220D	500 ml	500-ml poly	H2SO ₄	50 mg/L	28 days
PAH ²	EPA 8270	500 ml	500-ml poly	None	0.0005 mg/L	24 hours

Notes:

1 Total and dissolved for one year; return to total only after Year 1

2 First three samples of 2016-2017 season; to be reevaluated after three samples